WEST VIRGINIA LEGISLATURE

2024 REGULAR SESSION

Committee Substitute

for

House Bill 4191

By Delegates Linville and Hillenbrand

[Originating in the Committee on the Judiciary;

Reported on February 16, 2024]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new section, 2 designated §3-8-12a, relating to the requirements imposed on social media companies to 3 prevent corruption and provide transparency of election-related content made available on 4 social media websites; providing for equal opportunities for all candidates and political 5 parties to speak without policy or partisan-based censorship; aiming to uphold the integrity 6 of elections by ensuring election-related content hosted, posted, and made available on 7 social media websites is not monetized or otherwise used or manipulated for nefarious 8 purposes: providing findings: defining terms: requiring and forbidding certain conduct: 9 providing exceptions for application; providing for appeal of decisions; providing penalties 10 for violation; and providing rulemaking authority.

Be it enacted by the Legislature of West Virginia:

ARTICLE 8. REGULATION AND CONTROL OF ELECTIONS.

- §3-8-12a. Approval of election information by state's Chief Elections Official; uniform dissemination of election content; prohibition on untraceable messaging originated by social media platforms; record maintenance; prohibition of monetization of election content; prohibition of modifying visibility of election information based on type of content; due process requirements for restriction of access to social media platforms; civil penalties.
- (a) This section may be cited as the "Social Media Integrity and Anti-Corruption in
 Elections Act".
- 3 (b) The Legislature finds that the State of West Virginia has a compelling interest in 4 ensuring transparency and provision of things of value that advocate for the election or defeat of 5 candidates in West Virginia. Narrowly tailored restrictions on election-related content have long 6 been allowed under First Amendment jurisprudence including the "equal opportunity" provisions 7 applied to the newspaper and print industries, and the "equal time" provisions applied to the

CS for HB 4191

- 8 television broadcast industry and enforced by the Federal Communications Commission. With the
- 9 rise of social media platforms over the last decade as major providers of election-related content,

10 there is an unmet need for legislation ensuring transparency and equity. To that end, social media

- 11 platforms that disseminate election-related information in West Virginia must ensure that, in a
- 12 <u>limited time frame near a Federal Election, there is:</u>
- 13 (1) Compliance with the State's campaign finance laws when the platform's actions bestow
- 14 value for one candidate or political party over that of another candidate or political party; and,
- 15 (2) An equal opportunity for all candidates appearing on West Virginia ballots to appear in
- 16 the social media platform.
- 17 (c) Terms used in this section are defined as follows:

18 (1) "Candidate" means a person who has been nominated or is seeking a nomination for

19 office, including any federal, state, or local office, and who will appear on a ballot in a primary,

- 20 general, or special election.
- 21 (2) "Chief Elections Officer" means the West Virginia Secretary of State.
- 22 (3) "Election Content" includes posts, comments, messages, or images, and hyperlinks

23 created or promoted by a social media platform without user engagement, to any of the foregoing

24 where the data conveys information to a social media platform user about candidates or parties

25 <u>associated with a federal or statewide primary, general, or special election.</u>

26 (4) "Political Party" shall have the meaning prescribed in §3-1-8 of this code.

27 (5) "Social media platform" means a user-specific, web-based technology intended to

28 create virtual connection through the internet, which includes any online information service

29 provider, internet search engine, access software provider, internet website, or application that

- 30 enables users within the State of West Virginia to create, publish, and view content online for no
- 31 cost to the user.

CS for HB 4191

32 (6) "Untraceable messaging" means the transmission of digital content created or 33 promoted by the social media platform which is not retrievable or reviewable by users,

34 researchers, or any other person or entity, after the message has been first viewed.

- 35 (d) Between 60 days from any primary, general, or special statewide or federal election,
- 36 and the date the election is certified, a social media platform shall ensure the accuracy of
- 37 published Election Content which includes but is not limited to the following:
- 38 (1) Official dates or deadlines, such as election dates, early voting periods, and deadlines;
- 39 (2) Voter registration requirements, processes, or procedures;
- 40 (3) In-person or absentee ballot voting requirements, processes, or procedures;
- 41 (<u>4) "Get Out The Vote" or "GOTV" information;</u>
- 42 (5) Polling place locations or hours;
- 43 (6) Voter identification requirements;
- 44 (7) Security and integrity of elections;
- 45 (8) Instructions for receiving, completing, or submitting a ballot; and
- 46 (9) Information about any candidate on a ballot.
- 47 (e) Social media platforms shall provide a campaign finance report to the Chief Election
- 48 Officer of any increase in online visibility or other quantifiable assistance or attempt by the social
- 49 media platform to influence a user's understanding or opinion regarding any candidate, party, or
- 50 political party, in the State of West Virginia. Such disclosure report shall be made within forty-eight
- 51 hours of the online activity in the same manner as reporting other types of electioneering
- 52 communications according to §3-8-2b of this code, and without regard to the timeframe or
- 53 minimum expenditure threshold requirements prescribed therein.
- 54 (f) Social media platforms shall not engage in, use, or make available opportunities for
- 55 <u>untraceable messaging of any election content.</u>
- 56 (g) Between 60 days from any primary, general, or special election, and the date the
- 57 election is certified, a social media platform that terminates, suspends, or otherwise restricts

CS for HB 4191

- 58 access, including the ability to advertise, of a candidate, party, or political party, shall give
- 59 contemporaneous written notice to affected person or party and to the State Election Commission
- 60 of the platform's intended action. Such notice shall:
- 61 (i) Include the proposed grounds for termination, suspension, or other restriction,
- 62 (ii) The anticipated action execution date (cannot be sooner than five business days from
- 63 <u>notification); and</u>
- 64 (iii) Provide the candidate or party details of the appeal process and opportunity to respond
 65 prior to implementation of the action by the platform.
- 66 (h) If the affected party does not appeal within the period given by the platform as the
- 67 <u>execution date (as previously set forth in this section, the platform must give at least five business</u>
- 68 days from notification), the platform may proceed with the action. Any candidate or party who
- 69 disagrees with a social media platform's decision under §3-8-12a(g), and, who appeals within the
- 70 designated time, may file a written complaint with the State Election Commission for further review
- 71 under the procedures set forth in the West Virginia Code of State Rules 153-21. The State Election
- 72 <u>Commission may affirm, modify, or overturn any decision made pursuant to this section by the</u>
- 73 social media platform, and issue penalties pursuant to subsection (I) of this section.
- 74 (i) This article shall not apply to a social media platform that terminates, suspends, or
- 75 otherwise restricts access of a candidate or party if the content is:
- 76 (1) Clearly obscene or pornographic in nature;
- 77 (2) Illegal under federal or West Virginia law; or
- 78 (3) An incontrovertible incitement, as determined by the State Election Commission, to
- 79 <u>commit criminal conduct or violent acts against others.</u>
- 80 (j) Investigations into alleged violations of this article shall be referred to the State Election
- 81 Commission and, if the State Election Commission finds that a social media platform violated the
- 82 provisions of this article, the State Election Commission may:

83	(i) Issue a fine of up to \$100,000, per day, per violation, and until the action is corrected,
84	and
85	(ii) Request that the Attorney General seek injunctive relief to enforce the provisions of this
86	article.
87	(k) Monetary damages assessed under §3-8-12a(j) shall be calculated from the date of the
88	first termination, suspension, or access restriction, and shall be collectible by the Attorney
89	<u>General.</u>
90	(I) The Attorney General and Secretary of State may promulgate rules and regulations as

91 <u>necessary to further the purposes of this section.</u>

NOTE: The purpose of this bill is to modify the requirements imposed on social media companies to prevent corruption and provide transparency of election-related content made available on social media websites. The bill provides equal opportunities for all candidates and political parties to speak without policy or partisan-based censorship. Finally, the bill upholds the integrity of elections by ensuring election-related content hosted, posted, and made available on social media websites is not monetized or otherwise used or manipulated for nefarious purposes.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.